

Message Text

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SUBJECT: CULCON: FUTURE ORGANIZATIONAL CHANGES

FOR THE AMERICAN PANEL MEETING ON MAY 15, A DISCUSSION PAPER WAS PREPARED FOR ALL PARTICIPANTS AND IS REPRODUCED FOR YOUR INFORMATION BELOW. EXCEPT FOR RESERVATIONS ON NEED FOR "DELEGATES-AT-LARGE" IF PANEL MEMBERSHIP INCREASED, NO OBJECTIONS EXPRESSED ON FOLLOW-UP DISCUSSIONS WITH JAPANESE AT HAWAII ON OTHER CHANGES. MOST CHANGES CONSIDERED RELATIVELY MINOR, BUT AMERICAN SIDE WOULD LIKE TO INCREASE PANEL MEMBERSHIP, ELIMINATE CATEGORY NUMBERS AND ASSURE FUTURE CONGRESSIONAL REPRESENTATION.

TEXT FOLLOWS, FOR PRESENTATION TO JAPAN CULCON.

"PROPOSED CHANGES IN 1968 AGREEMENT ON CULCON JOINT COMMITTEE"

RATIONALE: NEITHER THE AMERICAN PANEL NOR THE JAPANESE PANEL OF CULCON HAVE STRICTLY FOLLOWED THE GUIDELINES AND PROVISIONS SET FORTH IN THE 1968 EXCHANGE OF NOTES THAT ESTABLISHED THE JOINT COMMITTEE. ON THE ASSUMPTION THAT IT MAY SOON BE BOTH NECESSARY AND DESIRABLE TO BRING THE UNCLASSIFIED

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1968 AGREEMENT IN LINE WITH PRESENT CULCON NEEDS AND

ACTUALITIES, CU, IN CONSULTATION WITH CHAIRMAN HALL AND THE CULCON SECRETARIAT, HAS PREPARED THIS PAPER, SETTING

FORTH A NUMBER OF POSSIBLE CHANGES IN THE FORMAT OF THE JOINT COMMITTEE THAT MAY HELP CULCON BECOME A MORE EFFECTIVE MECHANISM.

"PROPOSED CHANGES"

1. REDESIGNATION OF JOINT BODY: THE PRESENT "UNITED STATES - JAPAN COMMITTEE ON CULTURAL AND EDUCATIONAL COOPERATION" MIGHT BE REDESIGNATED "THE UNITED STATES - JAPAN COUNCIL ON CULTURAL AND EDUCATIONAL COOPERATION," OR "THE COUNCIL FOR UNITED STATES-JAPAN CULTURAL AND EDUCATIONAL COOPERATION." THE "COUNCIL" WOULD CONTINUE TO BE MADE UP OF THE AMERICAN PANEL AND THE JAPANESE PANEL. JOINT COMMITTEE CONSIDERED AWKWARD AND CONFUSING BY AMERICANS. ALSO, THE WORD "COUNCIL" CARRIES MORE PRESTIGE AND WOULD SERVE TO DIFFERENTIATE MORE CLEARLY BETWEEN THE COUNCIL AND THE COMMITTEES IT WOULD ESTABLISH. PROBABLY MORE OF A SEMANTIC PROBLEM TO AMERICANS THAN TO JAPANESE.
2. COMMITTEES IN LIEU OF SUBCOMMITTEES: THE PRESENT SUBCOMMITTEES ESTABLISHED BY CULCON MIGHT BE REDESIGNATED AS COMMITTEES AND THESE COMMITTEES BE GIVEN GENERAL RECOGNITION IN ANY MODIFICATION OF THE 1968 EXCHANGE OF NOTES. IT IS FELT THAT THE WORD "SUBCOMMITTEE" IS INADEQUATE TO DESCRIBE THE COMBINATIONS OF DISTINGUISHED INDIVIDUALS THAT COMPRISE THE PRESENT "SUBCOMMITTEES."
3. INCREASE IN PANEL MEMBERSHIP: PANEL MEMBERSHIP COULD BE INCREASED FROM THE PRESENT TWELVE TO FOURTEEN, TO PERMIT GREATER FLEXIBILITY IN REPRESENTATION AND TO TAKE INTO CONSIDERATION THE BROADENING OF CULCON ACTIVITY.
4. DELEGATES-AS-LARGE: BOTH AMERICAN AND JAPANESE PANELS MIGHT BE AUTHORIZED TO APPOINT FROM COMMITTEE (PRESENT SUBCOMMITTEE) CHAIRMEN AND OTHERS CLOSELY INVOLVED IN CULCON ACTIVITIES NO MORE THAN FIVE NON-VOTING UNCLASSIFIED

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"DELEGATES-AT-LARGE," WHO MAY PARTICIPATE IN ALL CULCON-RELATED MEETINGS. THIS SHOULD BE SPELLED OUT IN ANY MODIFICATION OF THE EXCHANGE OF NOTES. APPOINTMENT OF DELEGATES-AT-LARGE TO BE MADE BY THE PANEL CHAIRMEN IN CONSULTATION WITH APPROPRIATE GOVERNMENT PANEL MEMBERS.

5. CONGRESSIONAL AND DIET REPRESENTATION: TWO MEMBERS OF CONGRESS AND TWO MEMBERS OF THE DIET SHOULD BE INVITED AS "SPECIAL DELEGATES," TO ATTEND ANY CULCON-RELATED MEETINGS IN WHICH THEY HAVE AN INTEREST. THIS WOULD IMPROVE THE PROSPECT THAT AT LEAST ONE FROM EACH SIDE WOULD ATTEND ALL MEETINGS. THIS SHOULD BE SPECIFICALLY STATED IN ANY MODIFICATION OF THE EXCHANGE OF NOTES.

6. TERMS OF OFFICE: IT IS RECOMMENDED THAT ANY MODIFICATION OF THE EXCHANGE OF NOTES SPECIFY THAT PRIVATE SECTOR MEMBERS ARE TO SERVE NOT MORE THAN TWO CONSECUTIVE THREE-YEAR TERMS.

7. HONORARY MEMBERSHIP: THE CHAIRMAN OF EACH PANEL MAY DESIGNATE A PANEL MEMBER, UPON COMPLETION OF TWO THREE-YEAR TERMS, AS AN "HONORARY" MEMBER, INVITED TO ATTEND CULCON MEETINGS AND TO GIVE ADVICE AND COUNSEL ON CULCON MATTERS. THIS HAS BEEN DONE DE FACTO FOR PROFESSOR REISCHAUER AND MAY NOT REQUIRE MORE THAN A VERBAL AGREEMENT, OR MENTION IN A CULCON COMMUNIQUE.

8. ESTABLISHMENT OF SECRETARIATS: IT IS PROPOSED THAT ANY MODIFICATION OF THE EXCHANGE OF NOTES SPECIFY THAT SECRETARIATS MAY BE ESTABLISHED TO ASSIST BOTH PANELS IN OPERATIONS OF CULCON COMMITTEES THROUGHOUT THE YEAR AND IN COMMUNICATIONS BETWEEN PANEL CHAIRMEN OR COMMITTEE CHAIRMEN IN THE U.S. AND JAPAN. IT IS FELT THAT SECRETARIATS CAN PROVIDE A FIRM STRUCTURE AND ONGOING CONTINUITY THAT WILL COMPENSATE FOR THE FREQUENT PERSONNEL CHANGES IN CULCON PANELS AND COMMITTEES.

9. ELIMINATION OF QUOTAS BY CATEGORY: THE NUMBER OF MEMBERS PER CATEGORY SPECIFIED IN THE 1968 EXCHANGE OF NOTES SHOULD BE ELIMINATED. THE CATEGORIES FROM WHICH PANEL MEMBERS ARE TO BE SELECTED SHOULD STILL BE UNCLASSIFIED

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LISTED ILLUSTRATIVELY. THIS PROVIDES FLEXIBILITY AND IS MORE IN KEEPING WITH PRESENT PRACTICE.

SUBSTANCE DISCUSSED WITH JAPANESE EMBASSY REPRESENTATIVES HERE WHO FAVOR CHANGES MAKING FOR GREATER FLEXIBILITY AND PARTICIPATION. THEY FEEL SUBJECT SHOULD BE DISCUSSED INFORMALLY AT HAWAII. INGERSOLL

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